# REPUBLIC OF MAURITIUS

# REGISTRAR GENERAL'S DEPARTMENT

ANNUAL REPORT

FINANCIAL YEAR 2013

The Registrar General's Department is both a revenue and service department operating under the aegis of the Ministry of Finance and Economic Development of the Republic of Mauritius.

It is headed by the Registrar-General who also couples the functions of Conservator of Mortgages and Authorised Officer for Campement and Campement Site. The Registrar-General administers the collection of revenue within the legal framework provided by the different legislations and regulations and at the same time ensures an efficient, timely and quality service to stakeholders and the public at large whilst the Conservator of Mortgages is vested with the Preservation of Mortgages.

#### Our Vision

To be a world-class organisation in making property transactions easier and more accessible to all and be a model in the region.

#### Our Mission

To undertake reforms for an efficient collection of revenue and to keep pace with developments occurring in the world in the field of management of records of properties.

To provide customer-friendly property registration and information services.

To further develop our human resources, information and communication technology and service environment with a view to ensuring a timely and quality service to our customers.

## Our Objectives

To increase the collection of revenue by applying fiscal laws and other related laws to the highest degree.

To shift from the paper based system to an electronic system which will include eSubmission, eTaxation, ePayment, eRegistration and eDelivery of documents.

To provide ready access to an up-to-date and accurate land information ensuring confidentiality in dealing in property and security of records of the title.

To promote good governance and transparency.

To rank Mauritius among the top 10 countries in the context of Doing Business in registering properties and contribute to the overall ranking among the top 10 countries in the Ease of Doing Business.

To deliver timely and high quality services to the stakeholders.

To make registration easier and faster.

#### **Our Core Values**

- Clear direction and leadership
- Integrity and Professionalism
- Excellence in whatever we undertake
- Working to deliver results
- Accepting change as an opportunity

#### **Our Customers**

Ministries/Departments
Public in general
Parastatal Bodies
Local Authorities
Notaries
Attorneys
Sworn Land Surveyors
Banking Institutions
Insurance Companies
Leasing Companies
Auctioneers
Practising Valuers

#### **Functions**

The department has 3 main functions namely:-

- (1) Collection of revenue through taxes.
- (2) Registration of documents.
- (3) Maintenance of records at the Land Registry.

## (1) Collection of revenue through taxes

Duties and taxes are computed at the taxing units and are collected at the cashier's counter.

The Registration Duty Act and the Land (Duties and Taxes) Act provide for duties and taxes to be levied on a document according to its nature.

Registration duty is payable on any document to be registered at the rate in force at the time of registration and gives a "date certaine" to the document.

The Stamp Duty Act provides for the levying of stamp duty on registration/transcription/inscription of deeds.

The Land (Duties and Taxes) Act provide for the levying of the following taxes:-

- (a) The Land Transfer Tax.
- (b) Tax on Transfer of Leasehold rights in State Land.
- (c) Campement Site Tax.
- (d) Campement Tax.

The Land Transfer Tax is payable by the vendor/transferor on transfer of immovable property or on transfer of shares in Companies or transfer of part sociales in a societe holding immovable property under special conditions at the rate of 5%.

Leasehold rights tax in state land is levied at the rate of 20% and is paid jointly by transferor and transferee in equal proportion. It is payable on transactions witnessing transfer of leasehold rights in state land and on transfer of shares in companies or part sociales in societeholding leasehold rights in state land.

# Collection of additional duties and taxes after reassessment of property

(a) The Valuation Section deals with the computation and collection of additional duties and taxes after reassessment of property by the Director, Valuation and Real Estates Consultancy Services. The vendor/purchaser may appeal against the re-assessment within 28 days upon payment of 30% of the additional duty and taxes.

The appeal is examined by the Objection Unit with a view to come to a settlement, and if no settlement is reached, the vendor/purchaser may refer their appeal to the Assessment Review Committee.

(b) The collection of campement site tax and campement tax are carried out by the Valuation Section.

Campement Site Tax is an annual tax paid by every owner of a campement site and it varies from Rs 2.- per square metres to Rs6.- per square metre depending on the zone it is situated.

The Campement Tax is an annual tax paid by every owner of a campement. The tax is levied at the rate of 0.5 per cent on the market value of the campement after deducting the (1)campement site tax and (2) general rate, if any.

## (2) Registration of documents

The Registration Section deals with the registration of deeds and documents presented by members of the legal profession and members of the public.

The total number of documents presented for registration during Financial Year 2013 is 227,361.

11,630 requests for certified copies have been made in year 2013.

83 requests for certificate showing inscription burdening immovable properties have been made in year 2013.

Table 1 shows the number of representations before the Objection Unit for Financial Year 2013.

| Table 1                            |     |     |      |  |  |
|------------------------------------|-----|-----|------|--|--|
| Cases pending as at 1 January 2013 |     |     | 329  |  |  |
| Cases lodged during the year 2013  |     | ••• | 1547 |  |  |
|                                    |     |     | 1876 |  |  |
| Cases settled                      |     |     | 1653 |  |  |
| Cases pending as at December 2013  | ••• | ••• | 223  |  |  |

## Representations to the Assessment Review Committee

The Assessment Review Committee was set up by the Finance Act 2001 in replacement of the Tax Appeal Tribunal to hear written representations from aggrieved tax payers. Any person dissatisfied with the determination of the committee as being erroneous in point of law can appeal to the Supreme Court. Table 2 shows representations made to the Assessment Review Committee for Financial Year 2013.

#### Table 2

| Cases pending as at 1 January 20 Cases lodged during the year   |               | 1867<br>734                |
|---|---------------|----------------------------|
|   | Sub Total     | 2601<br>====               |
| Cases withdrawn  Cases struck out  Cases determined/disposed of | Cases settled | 28<br>42<br>325<br><br>395 |
| Cases pending as at 31 December                                 | er 2013       | ===<br>2206                |

#### (3) Maintenance of records at the Land Registry

The Land Registry falls under the responsibility of the Conservator of Mortgages. The Land Registry keeps an updated information of property transactions and gives them publicity in accordance with The Transcription and Mortgage Act and The Inscription of Privileges and Mortgages Act and The Civil Code.

## Changes in Legislation

- (1) The Affidavit & Prescription Act.
- (2) The Inscription of Privileges and Mortgages Act.
- (3) The Registration Duty Act.
- (4) The Transcription & Mortgage Act.

### Revenue from Taxes and Duties

The total revenue from taxes and duties from 1 January to 31December 2013 amounts to Rs 4,459.8 m.

Table 3 shows the comparative figures for collection of revenue for Financial year 2008/09 to Financial year 2013.

Table 3

| Financial | 1 July   | 2010   | 2011   | 2012   | 2013   |
|-----------|----------|--------|--------|--------|--------|
| Year      | -        |        |        |        |        |
|           | 31       |        |        |        |        |
|           | December |        |        |        |        |
|           | 2009     |        |        |        |        |
| Revenue   |          |        |        |        |        |
| (Rs       | 1689.5   | 3891.1 | 4003.5 | 4527.5 | 4459.8 |
| million)  |          |        |        |        |        |

A breakdown of the revenue derived from different taxes are shown in Table 4.

Table 4

Revenue collected for Financial Year 2013

## Rs million

| Registration Duty   | 1,240.3       |
|---------------------|---------------|
| Land Transfer Tax   | 1,484.7       |
| Stamp Duty          | 74.1          |
| Campement Site Tax  | 4.3           |
| Campement Tax       | 1.8           |
| Land Conversion Tax | 96.3          |
| Other               | 1,558.3       |
|                     | TOTAL 4,459.8 |
|                     |               |

# Shows comparative figures of revenue for period 2009 to 2013

| Taxes              | 2009   | 2010   | 2011   | 2012   | 2013    |
|--------------------|--------|--------|--------|--------|---------|
| Registration Duty  | 506.0  | 2242.2 | 2147.9 | 1376.6 | 1240.3  |
| Land Transfer Tax  | 503.7  | 1183.6 | 1267.3 | 1613.2 | 1484.7  |
| Stamp Duty         | 36.5   | 78.5   | 80.4   | 80.8   | 74.1    |
| Campement Site Tax | 5.1    | 2.9    | 3.6    | 1.3    | 4.3     |
| Campement Tax      | 3.3    | 2.8    | 2.7    | 2.5    | 1.8     |
| Land ConversionTax | 13.7   | 41.5   | 185.   | 44.9   | 96.3    |
| Other              | 621.2  | 339.6  | 316.6  | 1408.2 | 1558.30 |
| TOTAL              | 1689.5 | 3891.1 | 4003.5 | 4527.5 | 4459.8  |

#### For Financial Year 2013

Item "other" includes:

|   | Rs million |                  |
|---|------------|------------------|
| ➤ Tax on transfer of Leasehold Rights in state land | -          | 272.5            |
| > Erasures  | -          | 10.4             |
| > Miscellaneous                                     | -          | 1275.4<br>1558.3 |

Revenue collected for additional duties and taxes after reassessment for Financial Year 2013 amounts to Rs 95.9m.

Table 6 shows the number of documents presented for registration and the respective amount of duty & tax and fee collected for financial years 2011–2013.

Table 6

| Type of Document  | No. of documents | Amount<br>Collected | No. of documents | Amount<br>Collected | No. of documents | Amount<br>Collected |
|-------------------|------------------|---------------------|------------------|---------------------|------------------|---------------------|
| Document          | Fin. Year        | Year 2011           | Fin. Year        | Year 2012           | Fin. Year        | Year                |
|                   | 2011             |                     | 2012             |                     | 2013             | 2013                |
| Transfer of       | 22949            | 959.1               | 26512            | 1376.6              | 22457            | 2725.               |
| immovable         |                  |                     |                  |                     |                  |                     |
| properties        |                  |                     |                  |                     |                  |                     |
| Transfer of       | 58542            | 818.2               | 64145            | 905.6               | 66761            | 985.300             |
| motor vehicles    |                  |                     |                  |                     |                  |                     |
| Deeds creating    | 4414             | 3.7                 | 6010             | 5219.10             | 5990             | 4.0                 |
| mortgage/pledge   |                  |                     |                  |                     |                  |                     |
| Deeds creating    | 23228            | 213.2               | 18681            | 177.8               | 16758            | 177.                |
| Charge            |                  |                     |                  |                     |                  |                     |
| Transfer of       | 4169             | 120.7               | 4172             | 32.4                | 3374             | 26.                 |
| shares            |                  |                     |                  |                     |                  |                     |
| Other (Affidavit, | 97812            | 183.0               | 75403            | 101.                | 11204            | 542.5               |
| security bonds,   |                  |                     |                  |                     |                  |                     |
| leases, etc.)     |                  |                     |                  |                     |                  |                     |

A total of 49,053 documents were transcribed/inscribed at the Mortgage Office during Financial Year 2013. A breakdown of the figures is shown in Table 7 and the number of erasures amounts to 21,305.

| Table 7                                    |   |       |  |  |
|--|---|-------|--|--|
| Leases (TB & TBE)                          | - | 3459  |  |  |
| Mortgage & Charges                         | - | 22748 |  |  |
| Seizures                                   | - | 389   |  |  |
| Transfer of immovable property             | - | 22457 |  |  |
| Transcription of Affidavit of Prescription | - | NIL   |  |  |
|  |   |       |  |  |

#### Courts and Legal Matters

In 2013, the Department has received 350 Plaint with Summons from the Solicitor-General and Officers have attended Courts on 210 .........

#### Operating costs of the Department

For financial year 2013, the operating costs of the department amounted to Rs 68.1million as compared to 61.2 million for financial year 2013. The main areas of expenditure were staff costs (salaries, allowances, travelling and overtime, etc) which represented 90.3% of total expenditure.

## Staffing

As at 31 December 2013, there were 150 officers in the department including 53 supporting staff. In 2012, there were 158 officers in all including 54 supporting staff.

## Training of staff

In line with its vision and mission, this office is committed to the training and development of its staff so as to enable the organization to meet current and future challenges in this rapidly changing environment.

On the job training is continuously held for technical staff at all level. The technical officers are briefed whenever there are amendments in Legislation which result in new rates for taxation or new procedures.

The training courses held for the staff during the period for Financial Year 2013 are listed.

# **Training**

## Table 8 Year 2013

| Module  | No. of<br>Officers<br>trained |
|---|-------------------------------|
| 3-day Induction Course for newly appointed General Services Executives  | 1                             |
| 2-day Training Programme for Registry Staff   | 3                             |
| One-dayTraining Programme on Performanace Management System   | 1                             |
| One day Training Programme on the Elaboration of Customer Charter   | 5                             |
| 2 ½-days Customised Training Programmed for Drivers in Collaboration with VIPSU of the Mauritius Police Force | 1                             |
| Workshop on Sustainable Public Procurement  | 1                             |
| Mauritius eRegistry Project (MeRP)  |                               |
| 2 hours training on QMS   | 12                            |
| 1 ½ hours training on QMS Management Report   | 7                             |
| Five (1/2 day) Training on Customer Care  | 36                            |
| 1 ½ hours Training on Scanning  | 7                             |
| IC3   | 32                            |
| 22 ½ hours Training on Issue of Certificates burdening inscription  | 16                            |
| 6 hours Training on Scanning  | 24                            |
| 3 hours Training on MeRP  | 50                            |
| Workshop Programme  | Participants                  |
| One full day workshop on MeRP for all stakeholders  | 180                           |
| One full day workshop on MeRP for all the staff of Registrar-General's Department and some stakeholders       | 150                           |

## Staffing

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#### March 2014